#### CITY OF KALONA, IOWA

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS AND RESPONSES

JUNE 30, 2020

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#### CITY OF KALONA, IOWA OFFICIALS June 30, 2020

Name	Title	Term Expires							
(Before January, 2020)									
Ken Herington	Mayor	January, 2020							
Jenelle Bender	Mayor Pro-Tem	January, 2020							
Greg Schmidt	Council Member	January, 2020							
Mark Robe (Resigned January, 2020)	Council Member	January, 2022							
Craig Spitzer	Council Member	January, 2022							
Joe Schmidt	Council Member	January, 2022							
Ryan Schlabaugh	City Administrator	Indefinite							
Sarah Chmelar	City Clerk	Indefinite							
(Afte	er January, 2020)								
Mark Robe	Mayor	January, 2024							
Jenelle Bender	Mayor Pro-Tem	January, 2024							
Greg Schmidt	Council Member	January, 2024							
Craig Spitzer	Council Member	January, 2022							
Joe Schmidt	Council Member	January, 2022							
Hank Beisheim (Appointed January, 2020)	Council Member	January, 2022							
Ryan Schlabaugh	City Administrator	Indefinite							
Sarah Chmelar	City Clerk	Indefinite							

## Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS: BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM

MARK D., KYHNN KENNETH P., TEGELS CHRISTOPHER J., NELSON DAVID A., GINTHER

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Kalona, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Qualified Opinion on the Aggregate Remaining Fund Information

The financial statements do not include financial data for the City's legally separate component units, Kalona Library Foundation and Friends of the Kalona Library. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the cash basis net position, receipts and disbursements of the aggregate remaining fund information would have increased as summarized in Note 1.

#### **Qualified Opinion**

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on the Aggregate Remaining Fund Information" paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the aggregate remaining fund information of the City of Kalona, as of June 30, 2020, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business-type activities and each major fund of the City of Kalona, as of June 30, 2020, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### **Basis of Accounting**

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

#### **Other Matters**

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Kalona's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed qualified and unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

#### To the Honorable Mayor and Members of the City Council

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions, on pages 23 through 27 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 9, 2020 on our consideration of the City of Kalona's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering City of Kalona's internal control over financial reporting and compliance.

Atlantic, Iowa December 9, 2020

#### CITY OF KALONA, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

#### As of and for the year ended June 30, 2020

			Program Receipts			
	<u>Dist</u>	oursements	Charges for Service		Contril and Re	ng Grants, outions, stricted erest
Functions/Programs:						
Governmental activities:						
Public safety	\$	195,672	\$	13,291	\$	
Public works		422,890		150		320,275
Culture and recreation		515,821		58,119		54,001
Community and economic		•		ŕ		,
development		318,598				
General government		326,984		14,879		
Debt service		703,428				303
Capital projects		10,834				
Total governmental						
activities		2,494,227		86,439	<del></del>	374,579
Business type activities:						
Water		588,983		344,007		
Sewer		466,681		353,602		
Storm sewer		7,291		41,969		
Nonmajor		175,642		174,266		
Total business type						
activities	p	1,238,597		913,844		TOTAL BASE
Total	\$	3,732,824	<u>\$</u>	1,000,283	\$	374,579

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Grants and contributions not restricted

to a specific purpose Unrestricted interest on investments

Bonds issued for refunding debt

Premium on bonds

Payment for refunding debt

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

(continued next page)

Program Receipts	Net (Disbursements) Receipts and Changes in Cash Basis Net Position						
Capital Grants, Contributions, and Restricted Interest	Governmental Activities	Business Type Activities	Total				
\$  	\$( 182,381) ( 102,465) ( 403,701)	\$  	\$( 182,381) ( 102,465) ( 403,701)				
   	( 318,598) ( 312,105) ( 703,125) ( 10,834)	  	( 318,598) ( 312,105) ( 703,125) ( 10,834)				
	( 2,033,209)		( 2,033,209)				
  	  	( 244,976) ( 113,079) 34,678 ( 1,376)	( 244,976) ( 113,079) 34,678 ( 1,376)				
<b></b>	( 2.022.200)	( 324,753)	( 324,753)				
\$	944,920 227,087 242,694 309,072 155,972 29,743 3,605,000 63,904 ( 3,545,000) 252,259 23,505 2,309,156 275,947 2,430,725 \$ 2,706,672	( 324,753)  4,527 9,952 ( 23,505) ( 9,026) ( 333,779)  1,095,655  \$ 761,876	944,920 227,087 242,694 309,072 155,972 34,270 3,605,000 63,904 (3,545,000) 262,211 				

### CITY OF KALONA, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - Continued

As of and for the year ended June 30, 2020

Program Receipts
Operating Grants,
Contributions,
Charges for and Restricted
Disbursements Service Interest

Cash Basis Net Position

Restricted:

Nonexpendable:

Cemetery perpetual care

Expendable:

Streets

Urban renewal projects

Debt service

Other purposes

Unrestricted

Total cash basis net position

Program <u>Receipts</u>		Net (Disbursements) Receipts and Changes in Cash Basis Net Position					
Capital Grants, Contributions, and Restricted Interest		vernmental Activities		iness Type ctivities	Total		
	\$	120,318	\$		\$	120,318	
		487,239 308,677 131,949 584,282 1,074,207		 17,920  743,956		487,239 308,677 149,869 584,282 1,818,163	
	<u>\$</u>	2,706,672	\$	761,876	<u>\$</u>	3,468,548	

#### CITY OF KALONA, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

	 General	<u>R</u> Urba	pecial evenue n Renewal Increment
Receipts: Property tax Tax increment financing Other city tax Licenses and permits Use of money and property Intergovernmental Charges for service Miscellaneous Total receipts	\$ 889,659  11,997 16,411 250,319 70,539 41,691 215,993 1,496,609	\$	242,694      242,694
Disbursements: Operating: Public safety Public works Culture and recreation Community and economic development General government Debt service Capital projects Total disbursements	 195,672 146,652 474,963 114,774 305,157		78,063  -78,063
Excess (deficiency) of receipts over (under) disbursements	259,391		164,631
Other financing sources (uses): Bonds issued for refunding debt Premium on bonds Payment for refunding debt Operating transfers in Operating transfers out Total other financing sources (uses)	    139,207) 139,207)	(	   187,660) 187,660)
Change in cash balances	120,184	(	23,029)
Cash balances beginning of year	 1,074,341		331,706
Cash balances end of year	\$ 1,194,525	<u>\$</u>	308,677

(continued next page)

	Special	Reven	ue						
	cal Option ales Tax	Roa	ad Use Tax	_D	ebt Service	N	onmajor		Total
\$	309,072     309,072	\$	303,736  303,736  303,736	\$	224,287 	\$	42,690  574     43,264	\$	1,156,636 242,694 324,443 16,411 250,622 374,275 41,691 215,993 2,622,765
	125,761   125,761		262,125      262,125		703,428 703,428		14,113 40,858  21,827  10,834 87,632		195,672 422,890 515,821 318,598 326,984 703,428 10,834 2,494,227
	183,311		41,611	(	476,038)	(	44,368)		128,538
_(	  125,000) 125,000) 58,311 311,194		    41,611 445,628	(	3,605,000 63,904 3,545,000) 361,024  484,928 8,890 123,059		114,348  114,348 69,980	(	3,605,000 63,904 3,545,000) 475,372 451,867) 147,409 275,947 2,430,725
\$	369,505	\$	487,239	<u>\$</u>	131,949	\$	214,777	<u>\$</u>	2,706,672

#### CITY OF KALONA, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - Continued GOVERNMENTAL FUNDS

#### As of and for the year ended June 30, 2020

	General			Special Revenue Urban Renewal Tax Increment	
Cash Basis Fund Balances					
Nonspendable - Cemetery perpetual care Restricted:	\$	120,318	\$		
Streets					
Urban renewal purposes				308,677	
Debt service					
Other purposes					
Unassigned		1,074,207		N I	
Total cash basis net assets	<u>\$</u>	1,194,525	<u>\$</u>	308,677	

The accompanying notes are an integral part of these statements.

	Special	Reven	ue						
	cal Option								
S	ales Tax	Roa	ıd Use Tax	_De	bt Service	N	Ionmajor		Total
Φ		ф		Φ		φ		ф	100 010
\$		\$		\$		\$		\$	120,318
			487,239						487,239
			•						
					4.0.40				308,677
					131,949				131,949
	369,505						214,777		584,282
									<u>1,074,207</u>
\$	369,505	\$	487,239	\$	131,949	\$	214,777	\$	2,706,672

#### CITY OF KALONA, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the year ended June 30, 2020

	Enterprise Funds					
	Water	Sewer	Storm Sewer	Nonmajor <u>Garbage</u>	Total	
Operating receipts: License and permits Charges for services Total operating receipts	\$ 1,225 342,782 344,007	\$ 750 352,852 353,602	\$ 41,969 41,969	\$ <u>174,266</u> 174,266	\$ 1,975 911,869 913,844	
Operating disbursements: Business type activities Total operating disbursements	306,987 306,987	222,832 222,832	7,291 7,291	175,642 175,642	712,752 712,752	
Excess of operating receipts over operating disbursements	37,020	130,770	34,678	( 1,376)	201,092	
Non-operating receipts (disbursements): Interest on investments Miscellaneous Debt service Capital projects Net non-operating receipts (disbursements)	2,887 9,132 ( 68,580) ( 213,416) ( 269,977)	<u>( 91,669</u> )	   	  	4,527 9,952 ( 220,760) ( 305,085) ( 511,366)	
Excess (deficiency) of receipts over (under) disbursements	( 232,957)	( 110,619)	34,678	( 1,376)	( 310,274)	
Other financing sources (uses): Transfers out Total other financing sources (uses)			(23,505) (23,505)		( 23,505) ( 23,505)	
Change in cash balances	( 232,957)	( 110,619)	11,173	( 1,376)	( 333,779)	
Cash balances beginning of year	679,357	331,022	33,079	52,197	1,095,655	
Cash balances end of year	<u>\$ 446,400</u>	<u>\$ 220,403</u>	<u>\$ 44,252</u>	\$ 50,821	<u>\$ 761,876</u>	
Cash Basis Fund Balances						
Restricted: Debt service Unrestricted	\$ 5,646 440,754	208,129	44,252	\$ 50,821	\$ 17,920 	
Total cash basis fund balances	<u>\$ 446,400</u>	<u>\$ 220,403</u>	<u>\$ 44,252</u>	<u>\$ 50,821</u>	<u>\$ 761,876</u>	

The accompanying notes are an integral part of these statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Kalona, Iowa is a political subdivision of the State of Iowa located in Washington County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides water, sewer, and storm sewer utilities and garbage services for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Kalona has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

**Excluded Component Units** 

The City has two component units. The Kalona Library Foundation, which is a non-profit corporation that is legally separate, is a component unit because it has the potential to provide benefits to the City of Kalona Library. The Friends of the Kalona Library is a separate non-profit organization created for the sole purpose of raising funds to support the Kalona Library. The City has elected to exclude the financial information of its component units from these financial statements. Both component units should be blended into the Special Revenue Funds of the City of Kalona.

Following is a summary of the approximate cash basis fund balances, receipts and disbursements of the aggregate component units as of and for the year ended June 30, 2020:

Fund Balance	<u>\$</u>	76,722
Receipts	\$	13,259
Dishursements	\$	1 606

Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Washington County Joint E911 Service Board and Washington County Assessor's Conference Board.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### B. Basis of Presentation

#### Government-wide Financial Statement

The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds and proprietary fund are aggregated and reported as either nonmajor governmental funds or nonmajor enterprise fund.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### Special Revenue:

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Local Option Sales Tax Fund is utilized to account for the collection and use of local option sales tax.

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

#### Enterprise:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Storm Sewer Fund accounts for the operations and maintenance of the City's storm sewer system.

#### C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects tax asking contained in the budget certified to the City Council in March, 2019.

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information.

#### NOTE 2 - CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

#### NOTE 2 - CASH AND POOLED INVESTMENTS - Continued

<u>Interest rate risk</u> - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

#### NOTE 3 - BONDS AND NOTES PAYABLE

A summary of changes in bonds and notes payable for the year ended June 30, 2020 is as follows:

	Beginning Balances	Increases	Decreases	Ending Balances	Due Within One Year
Governmental activities:					
General Obligation Bonds and Notes	<u>\$4,654,794</u>	\$3,605,000	\$4,013,995	\$4,245,799	\$ 400,000
Government activities total	<u>\$4,654,794</u>	<u>\$3,605,000</u>	<u>\$4,013,995</u>	<u>\$4,245,799</u>	<u>\$ 400,000</u>
Business type activities:					
Water Revenue Notes	\$ 329,000	\$	\$ 62,000	\$ 267,000	\$ 64,000
Sewer Revenue Notes	1,959,000		113,000	1,846,000	116,000
Storm Water Revenue Note	210,000		15,000	195,000	15,000
Business type activities total	<u>\$2,498,000</u>	\$	<u>\$ 190,000</u>	<u>\$2,308,000</u>	<u>\$ 195,000</u>

Annual debt service requirements to maturity for general obligation capital loan notes, and revenue notes are as follows:

Year Ending June 30,	General Obligation Capital Loan Notes Principal Interest	Revenue Notes Principal Interest	Total Principal Interest
2021 2022 2023 2024 2025 2026-2030 2031-2035 2036-2039	\$ 400,000 \$ 115,419 410,000 102,412 371,005 88,980 430,000 77,226 244,794 62,595 1,060,000 232,760 1,100,000 104,970 230,000 5,635 \$ 4,245,799 \$ 789,997	\$ 195,000 \$ 44,876 201,000 41,117 205,000 37,256 211,000 33,322 110,000 29,286 591,000 111,378 561,000 49,319 234,000 10,376 \$ 2,308,000 \$ 356,930	\$ 595,000 \$ 160,295 611,000 143,529 576,005 126,236 641,000 110,548 354,794 91,881 1,651,000 344,138 1,661,000 154,289 464,000 16,011 \$ 6,553,799 \$1,146,927

#### NOTE 3 - BONDS AND NOTES PAYABLE - Continued

Government Accounting Standards require principal and interest on general obligation debt be paid from the Debt Service Fund and principal and interest on revenue notes be paid from an Enterprise Fund. During the year \$23,505 of revenue note principal and interest was paid from the Debt Service Fund rather than the Enterprise Fund.

Capital Loan Notes

On June 1, 2004, the City issued \$1,400,000 of capital loan notes with interest ranging from 1.30% to 2.65% per annum. The notes were issued for the construction, equipping, and furnishing a new Kalona Public Library facility. During the year ended June 30, 2020 the City paid \$85,000 of principal and \$11,187 of interest on the notes. The notes mature in fiscal year 2024.

On April 18, 2018, the City issued \$850,000 of capital loan notes with interest ranging from 4.30% to 4.60% per annum. The notes were issued for the acquisition, construction, reconstruction, and improvement of real property. During the year ended June 30, 2020, the City paid \$158,995 of principal and \$28,666 of interest on the notes. The notes mature in fiscal year 2025.

General Obligation Refunding Capital Loan Notes

On November 12, 2019, the City issued \$3,605,000 of general obligation refunding capital loan notes with interest rates ranging from 2.0% to 3.0% per annum. The notes were issued for refunding prior general obligation bonds for demolition of an old gymnasium and construction of a new community center. During the year ended June 30, 2020, the City paid \$225,000 of principal and \$50,339 of interest. The notes mature in fiscal year 2036.

Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$1,067,000 in water revenue notes issued in August, 2003. Proceeds from the notes provided financing for the repair and improvement of the water system. The notes carry an interest rate of 1.75% and are payable solely from water customer net receipts maturing in fiscal year 2024. Annual principal and interest payments on the notes are expected to require more than 100 percent of the net receipts. Existing net position is used to meet debt service payments in years when net receipts are not sufficient. The total principal and interest remaining to be paid on the notes is \$278,848. For the current year, principal and interest paid and total customer net receipts were \$67,758 and \$37,020, respectively.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$2,827,000 in sewer revenue notes issued in December, 2003, November, 2008 and October, 2014. Proceeds from the notes provided financing for the repair and improvement of the sewer system. The notes carry an interest rate of 1.75% and are payable solely from sewer customer net receipts maturing in fiscal year 2039. Annual principal and interest payments on the notes are expected to require more than 100 percent of the net receipts. Existing net position is used to meet debt service payments in years when net receipts are not sufficient. The total principal and interest remaining to be paid on the notes is \$2,135,800. For the current year, principal and interest paid and total customer net receipts were \$147,282 and \$130,770, respectively.

#### NOTE 3 - NOTES PAYABLE - Continued

The City has pledged future storm sewer receipts, net of specified operating disbursements, to repay \$225,000 in storm sewer revenue notes issued in April, 2018. Proceeds from the notes provided financing for the repair and improvement of the storm sewer system. The notes carry an interest rate of 4.05% and are payable solely from storm sewer customer net receipts maturing in fiscal year 2033. Annual principal and interest payments on the notes are expected to require less than 68 percent of the net receipts. The total principal and interest remaining to be paid on the notes is \$250,282. For the current year, principal and interest paid and total customer net receipts were \$23,505 and \$34,678, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions.

a. The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.

b. Sufficient transfers shall be made into a separate and special fund to pay current expenses. The fund shall be known as the Sewer/Water Utility Operation and Maintenance Fund. There shall be deposited in the fund each month an amount sufficient to meet the current expenses of the month plus an amount equal to 1/12 of expenses payable on an annual basis such as insurance.

c. Moneys shall next be disbursed to a separate and special fund to pay principal of and interest on the Notes and Parity Obligations known as the Sewer/Water Revenue Note Principal and Interest Sinking Fund (the "Sinking Fund"). The required amount to be deposited in the Sinking Fund in any month shall be an amount equal to 1/6 of the installment of interest coming due on the next payment and 1/12 of the installment of principal coming due on the next payment date.

#### NOTE 4 - DEFEASANCE OF DEBT

On November 12, 2019, the City issued \$3,605,000 of general obligation refunding capital loan notes with an average interest rate of 2.59% to current refund \$3,545,000 of general obligation bonds dated November 22, 2016 with an average interest rate of 3.71%. The net proceeds of \$3,625,644 (after payment of \$43,260 in underwriting fees, premium of \$63,904, and other issuance costs) were used to refund the debt. The refunding was undertaken to reduce total debt service payments over the next 16 years by \$387,549 and resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$315,147.

#### **NOTE 5 - PENSION PLAN**

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

#### NOTE 5 - PENSION PLAN - Continued

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

#### NOTE 5 - PENSION PLAN - Continued

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%.

The City's contributions to IPERS for the year ended June 30, 2020 were \$43,454.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2020, the City reported a liability of \$347,599 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's proportion was 0.006003%, which was an increase of 0.000579% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the City pension expense, deferred outflows of resources and deferred inflows of resources totaled \$63,941, \$54,629 and \$68,100 respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of inflation	
(effective June 30, 2017)	

2.60% per annum.

Rates of salary increase (effective June 30, 2017)

3.25% to 16.25% average, including inflation. Rates vary by membership group.

Long-term investment rate of return (effective June 30, 2017)

7.00% compounded annually, net of investment expense, including inflation.

Wage growth (effective June 30, 2017)

3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

#### NOTE 5 - PENSION PLAN - Continued

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100%	

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)		 1% Increase (8.00%)	
City's proportionate share of the net pension liability	\$ 617,224	\$	347,599	\$ 121,441	

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

#### NOTE 6 - COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation and comp time hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and comp time payable to employees at June 30, 2020 is \$12,700 for vacation and \$5,700 for comp time, for a total liability of \$18,400. This liability has been computed based on rates of pay in effect at June 30, 2020.

#### NOTE 7 - RISK MANAGEMENT

The City of Kalona is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees' and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 8 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	 Amount
Debt Service	General Special Revenue Urban Renewal Tax	\$ 24,859
	Increment Special Revenue	187,660
	Local Option Sales Tax Enterprise	125,000
	Storm Sewer	 23,505
		361,024
Capital Project	General	114,348
		\$ 475,372

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### NOTE 9 - SERVICE AGREEMENTS

The City has an agreement with Washington County to obtain police protection for its citizens. The City paid \$134,321 for services during the year ended June 30, 2020, and approved an agreement in the amount of \$139,426 for the year ending June 30, 2021.

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>: The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. For the year ended June 30, 2020, the City contributed \$69,221 and plan members eligible for benefits contributed \$12,266 to the plan. At June 30, 2020, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u>: Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently	
receiving benefit payments	2
Active employees	7
Total	9

#### **NOTE 11 - TAX ABATEMENTS**

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2020, the City abated \$11,492 of property tax under the urban renewal and economic development projects.

#### NOTE 12 - CAPITAL PROJECTS FUND

The City used the General Fund to account for the resources used in the acquisition and construction of capital facilities. These expenditures should be budgeted and reported under the Capital Projects Fund, capital projects function. The City's capital projects expenditures that were recorded in the general fund for the year ended June 30, 2020 were \$400,698.

#### **NOTE 13 - DEVELOPMENT AGREEMENTS**

The City entered into an agreement with Washington Economic Development Group for a pledge drive. Payments began in 2017 and are to be made annually through December 31. During the year ended June 30, 2020, the City paid \$4,000 to the developer. At June 30, 2020, the remaining balance to be paid on this agreement is \$ - 0 - .

#### **NOTE 14 - CONTINGENCY**

Subsequent Event

The City has evaluated all subsequent events through December 9, 2020, the date the financial statements were available to be issued.

\* \* \*



# CITY OF KALONA, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETRY FUNDS OTHER INFORMATION

Year ended June 30, 2020

		overnmental ands Actual	Proprietary Funds Actual			Total	
Receipts:							
Property tax	\$	1,156,636	\$		\$	1,156,636	
Tax increment financing		242,694	4		Ψ	242,694	
Other city tax		324,443				324,443	
Licenses and permits		16,411		1,975		18,386	
Use of money and property		250,622		4,527		255,149	
Intergovernmental		374,275				374,275	
Charges for service		41,691		911,869		953,560	
Miscellaneous		215,993		9,952		225,945	
Total receipts		2,622,765		928,323		3,551,088	
Disbursements:						•	
Public safety		195,672				195,672	
Public works		422,890				422,890	
Culture and recreation		515,821				515,821	
Community and economic		515,021				313,021	
development		318,598				318,598	
General government		326,984				326,984	
Debt service		703,428				703,428	
Capital projects		10,834				10,834	
Business type activities				1,238,597		1,238,597	
Total disbursements		2,494,227		1,238,597		3,732,824	
	·				,	-,	
Excess (deficiency) of receipts							
over (under) disbursements		128,538	(	310,274)	(	181,736)	
Other financing sources, net		147,409		23,505)		123,904	
Change in fund balances		275,947	(	333,779)	(	57,832)	
Balances beginning of year		2,430,725		1,095,655		3,526,380	
Balances end of year	<u>\$</u>	2,706,672	<u>\$</u>	761,876	<u>\$</u>	3,468,548	

See accompanying independent auditor's report.

Budget Original	ed Ar	nounts Final		Final to Total Variance
\$ 1,146,475 253,312 265,759 13,500 68,150 343,223 1,024,753 145,600 3,260,772	\$	1,146,475 253,312 265,759 17,939 107,569 359,763 1,037,167 3,818,291 7,006,275	\$ (	10,161 10,618) 58,684 447 147,580 14,512 83,607) 3,592,346) 3,455,187)
176,277 439,372 563,894 257,522 219,422 633,798  893,189 3,183,474		202,677 453,672 595,894 333,563 377,530 4,183,216 11,727 1,282,391 7,440,670		7,005 30,782 80,073 14,965 50,546 3,479,788 893 43,794 3,707,846
77,298	(	434,395) 29,470) 463,865)		252,659 153,374 406,033
<u>4,043,541</u> <u>\$ 4,120,839</u>	<u>\$</u>	4,043,541 3,579,676	_( \$(	517,161) 111,128)

#### CITY OF KALONA, IOWA NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

June 30, 2020

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted included disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$4,257,196. The budget amendments are reflected in the final budgeted amounts.

#### CITY OF KALONA, IOWA

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

## IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST SIX YEARS\* (IN THOUSANDS)

#### OTHER INFORMATION

	2020			2019
City's proportion of the net pension liability		0.006003%		0.005424%
City's proportionate share of the net pension liability	\$	348	\$	343
City's covered payroll	\$	457	\$	408
City's proportionate share of the net pension liability as a percentage of its covered payroll		76.15%		84.06%
IPERS' net position as a percentage of the total pension liability		85.45%		83.62%

See accompanying independent auditor's report.

<sup>\*</sup> In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

 2018	 2017	·	2016	 2015
0.006084%	0.006013%		0.006193%	0.005670%
\$ 405	\$ 378	\$	306	\$ 229
\$ 454	\$ 432	\$	424	\$ 379
89.21%	87.50%		72.17%	60.42%
82.21%	81.82%		85.19%	87.61%

#### CITY OF KALONA, IOWA

#### SCHEDULE OF CITY CONTRIBUTIONS

#### IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS (IN THOUSANDS)

#### OTHER INFORMATION

	 2020	h	2019		2018		2017
Statutorily required contribution	\$ 43	\$	43	\$	36	\$	41
Contributions in relation to the statutorily required contribution	 43)		43)	_(_	36)	_(	41)
Contribution deficiency (excess)	\$ tion and	<u>\$</u>		<u>\$</u>		<u>\$</u>	
City's covered payroll	\$ 460	\$	457	\$	408	\$	454
Contributions as a percentage of covered payroll	9.34%		9.41%		8.82%		9.03%

	2016		2015		2014		2013		2012		2011
\$	39	\$	38	\$	34	\$	36	\$	32	\$	30
_(_	<u>39</u> )	_(_	38)	_(_	34)	_(_	36)	_(_	32)		30)
\$		<u>\$</u>	PI DI	<u>\$</u>		<u>\$</u>		<u>\$</u>		<u>\$</u>	and jun
\$	432	\$	424	\$	379	\$	410	\$	392	\$	432
	9.03%		8.96%		8.97%		8.78%		8.16%		6.94%

# NOTES TO OTHER INFORMATION - PENSION LIABILITY YEAR ENDED JUNE 30, 2020

#### Changes of benefit terms:

There are no significant changes in benefit terms.

#### Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

\* \* \*

# SUPPLEMENTARY INFORMATION

### CITY OF KALONA, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

	Special Revenue Employee Benefits			Capital Projects	Total		
Receipts:							
Property tax	\$	42,690	\$		\$	42,690	
Other city tax  Total receipts		574 43,264				574	
Total receipts		45,204	-			43,264	
Disbursements: Operating:							
Public works		14,113				14,113	
Culture and recreation General government		40,858 21,827				40,858	
Capital projects		21,027		10,834		21,827 10,834	
Total disbursements		76,798		10,834		87,632	
Excess (deficiency) of receipts over (under) disbursements	(	33,534)	(	10,834)	(	44,368)	
Other financing sources: Transfers in		<b>In 86</b>		114,348		114,348	
Change in cash balances	(	33,534)		103,514		69,980	
Cash balances beginning of year		142,841		1,956		144,797	
Cash balances end of year	\$	109,307	<u>\$</u>	105,470	<u>\$</u>	214,777	
Cash Basis Fund Balances							
Restricted: Other purposes	\$	109,307	\$	105,470	\$	214,777	
Total cash basis fund balances	\$	109,307	\$	105,470	\$	214,777	

See accompanying independent auditor's report.

# CITY OF KALONA, IOWA SCHEDULE OF INDEBTEDNESS Year ended June 30, 2020

<u>Obligation</u>	Date of Issue	Interest Rates	Amount Originally Issued
General Obligation Capital Loan Notes: Library Yoder Project Series 2018 Refunding Series 2019A General Obligation Bonds: Community Rec Center Series 2016	June 1, 2004 April 18, 2018 November 12, 2019 November 22, 2016		\$ 1,400,000 850,000 3,605,000 3,900,000
Total General Obligation Notes and Bonds			
Revenue Notes Payable: State revolving fund loans Water Sewer Sewer Sewer Capital loan revenue note Storm Sewer	August 26, 2003 December 12, 2003 November 26, 2008 October 3, 2014 April 18, 2018	1.75% 1.75% 1.75% 1.75% 4.05%	1,067,000 503,000 1,200,000 1,124,000 225,000
Total Revenue Debt			

Total

Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid		
\$ 455,000 654,794	\$ 3,605,000	\$ 85,000 158,995 225,000	\$ 370,000 495,799 3,380,000	\$ 11,187 28,666 50,339		
3,545,000		3,545,000		55,502		
4,654,794	3,605,000	4,013,995	4,245,799	145,694		
329,000 155,000 920,000 884,000	  	62,000 29,000 33,000 51,000	267,000 126,000 887,000 833,000	5,758 2,712 16,100 15,470		
210,000	<u>-</u>	15,000	195,000	8,505		
2,498,000		190,000	2,308,000	48,545		
<u>\$7,152,794</u>	\$3,605,000	<u>\$4,203,995</u>	\$ 6,553,799	<u>\$ 194,239</u>		

## CITY OF KALONA, IOWA NOTE AND BOND MATURITIES June 30, 2020

	General Obliga	ation Notes
	GO Capital	GO Capital
	Loan Notes -	Loan Notes -
	Library Note	Yoder Project
	Issued	Issued
	June 1, 2004	April 18, 2018
Year ending	Interest	Interest
June 30,	<u>Rates</u> Amount	Rates Amount
2021	2.35% \$ 85,000	4.30% \$ 120,000
2022	2.45% 90,000	4,30% 125,000
2023	2.55% 95,000	4.30% 81,005
2024	2.65% 100,000	4,60% 130,000
2025	2.03/0 100,000	4.60% 39,794
2026		7.0070 35,754
2027		
2028		
2029		200 M
2030		
2031		
2032		
2033		
2034		
2035		
2036		
	<u>\$ 370,000</u>	\$ 495,799

(continued next page)

General C	Obligation	
No		
GO Refund		
Loan N		
Series	2019A	
Issu		
November	r 12, 2019	
Interest		
Rates	Amount	Total
3.00%	\$ 195,000	\$ 400,000
3.00%	195,000	410,000
3.00%	195,000	371,005
3.00%	200,000	430,000
3.00%	205,000	244,794
3.00%	205,000	205,000
2.00%	210,000	210,000
2.00%	215,000	215,000
2.10%	215,000	215,000
2.15%	215,000	215,000
2.20%	220,000	220,000
2.25%	215,000	215,000
2.30%	220,000	220,000
2.30%	225,000	225,000
2.40%	220,000	220,000
2.45%	230,000	230,000
	\$3,380,000	\$ 4 245 799

# CITY OF KALONA, IOWA NOTE AND BOND MATURITIES - Continued June 30, 2020

	Revenue Notes							
	Issued	SRF Loan - Sewer Issued December 12, 2003						
Year ending	Interest Interest	,						
<u>June 30,</u>	Rates Amount Rates	_Amount_						
2021 2022 2023 2024	1.75%       \$ 64,000       1.75%         1.75%       66,000       1.75%         1.75%       67,000       1.75%         1.75%       70,000       1.75%	6 31,000 6 32,000						
2025	max	-						
2026								
2027	<b></b>							
2028								
2029								
2030	ww.							
2031								
2032	<del></del>							
2033	<b></b>							
2034	<b></b>							
2035	——							
2036	<b></b>							
2037	<b></b>							
2038		mm						
2039								
	<u>\$ 267,000</u>	<u>\$ 126,000</u>						

Revenue Notes								
				Capital Lo	oan Note -			
SRF Loan - Sewer		SRF - Loai	n Sewer	Storm				
Issu	ied	Issue	ed		ued			
November	26, 2008	October 3	, 2014	April 1				
Interest		Interest		Interest				
Rates	_Amount_	Rates	Amount	Rates	_Amount_		Total	
2.000/	Φ 24.000	1.7750/	Ф. 70.000	4.050/	<b>4.7.000</b>		40	
3.00%		1.75%	• ,	4.05%	\$ 15,000	\$	195,000	
3.00%	36,000	1.75%	53,000	4.05%	15,000		201,000	
3.00%	37,000	1.75%	54,000	4.05%	15,000		205,000	
3.00%	38,000	1.75%	55,000	4.05%	15,000		211,000	
3.00%	39,000	1.75%	56,000	4.05%	15,000		110,000	
3.00%	40,000	1.75%	58,000	4.05%	15,000		113,000	
3.00%	42,000	1.75%	59,000	4.05%	15,000		116,000	
3.00%	43,000	1.75%	60,000	4.05%	15,000		118,000	
3.00%	45,000	1.75%	61,000	4.05%	15,000		121,000	
3.00%	46,000	1.75%	62,000	4.05%	15,000		123,000	
3.00%	47,000	1.75%	64,000	4.05%	15,000		126,000	
3.00%	49,000	1.75%	65,000	4.05%	15,000		129,000	
3.00%	51,000	1.75%	66,000	4.05%	15,000		132,000	
3.00%	52,000	1.75%	68,000	1.0270			120,000	
3.00%	54,000	21,0,0					54,000	
3.00%	56,000						56,000	
3.00%	58,000						58,000	
3.00%	59,000						59,000	
3.00%	61,000						61,000	
	<u>\$ 887,000</u>		\$ 833,000		\$ 195,000	<u>\$2</u>	2,308,000	

### CITY OF KALONA, IOWA SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS For the Last Ten Years

	2020		-	2019		2018		2017
Receipts:								
Property tax	\$	1,156,636	\$	1,161,753	\$	1,236,152	\$	964,210
Tax increment financing		242,694		246,238	·	258,584	*	97,709
Other city tax		324,443		275,035		262,894		287,609
Licenses and permits		16,411		22,709		16,831		16,303
Use of money and property		250,622		72,089		49,413		36,583
Intergovernmental		374,275		956,617		777,773		353,562
Charges for service		41,691		103,511		77,756		110,204
Miscellaneous		215,993		184,156		192,206		230,048
Total	<u>\$</u>	2,622,765	<u>\$</u>	3,022,108	<u>\$</u>	2,871,609	\$	2,096,228
Disbursements:								
Operating:								
Public safety	\$	195,672	\$	191,906	\$	192,368	\$	190,629
Public works		422,890	·	406,717	•	393,635	Ψ	385,329
Culture and recreation		515,821		486,884		470,646		881,737
Community and economic						•		,
development		318,598		260,035		281,347		228,519
General government		326,984		1,674,910		4,955,216		277,624
Debt service		703,428		663,905		467,781		85,810
Capital projects		10,834		2,031		30,536		38,084
Total	\$	2,494,227	<u>\$</u>	3,686,388	<u>\$</u>	6,791,529	\$	2,087,732

	2016		2015	p	2014	 2013	13 2012 20		2011	
\$	857,879 304,997 282,254 12,652 26,390 544,404 106,950 168,209	\$	865,345 223,266 260,652 17,331 30,647 389,233 125,164 173,160	\$	689,759 470,550 257,309 14,280 125,745 261,134 142,318 704,522	\$ 775,523 228,218 245,835 14,626 27,828 226,295 119,707 431,458	\$	736,263 323,223 240,511 10,934 36,308 706,758 112,702 404,703	\$	711,674 267,667 225,123 10,493 42,711 258,583 125,762 673,283
<u>\$</u>	2,303,735	<u>\$</u>	2,084,798	<u>\$</u>	2,665,617	\$ 2,069,490	<u>\$</u>	2,571,402	<u>\$</u>	2,315,296
\$	185,464 392,235 469,280 384,179 227,687 249,305	\$	172,091 388,862 637,566 546,587 237,726 414,243	\$	421,310 311,845 513,047 415,230 170,173 424,115	\$ 164,143 315,146 572,556 444,609 160,748 433,923	\$	165,258 457,959 471,200 234,995 893,300 447,876	\$	154,178 189,054 482,032 130,358 2,834,706 285,455
\$	1,908,150	\$	2,397,075	\$	2,255,720	\$ 2,091,125	\$	2,670,588	\$	4,075,783

# COMMENTS AND RECOMMENDATIONS

# Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS \* BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, IOWA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO\_COM

MARK D., KYHNN KENNETH P., TEGELS CHRISTOPHER J., NELSON DAVID A., GINTHER

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Kalona, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 9, 2020. Our report expressed qualified and unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Kalona's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Kalona's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Kalona's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

# To the Honorable Mayor and Members of the City Council

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses that we consider to be significant deficiencies: 20-I-A.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Kalona's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part II of the accompanying Schedule of Findings and Responses.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Responses to the Findings

The City of Kalona's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Responses. The City of Kalona's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

. S. P. a) & moly Liver , Warnet

Atlantic, Iowa December 9, 2020

### Schedule of Findings and Responses

Year ended June 30, 2020

#### PART I: Findings Related to the Financial Statements

#### INTERNAL CONTROL DEFICIENCIES

#### 20-I-A Segregation of Duties:

<u>Criteria</u>: Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u>: A limited number of people have the primary responsibility for most of the accounting and financial reporting duties.

<u>Cause</u>: The City has a limited number of employees which does not allow procedures to be established to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u>: Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u>: We recognize that it may not be economically feasible for the City to employ additional personnel for the sole purpose of segregating duties, however, it is our professional responsibility to bring this control deficiency to your attention. We recommend that the Council be aware of the lack of segregation of duties and that they act as an oversight group to the accounting personnel.

Response: The Board is aware of this lack of segregation of duties, but it is not economically feasible for the City to employ additional personnel for this reason. The Council will continue to act as an oversight group.

Conclusion: Response accepted.

\* \* \*

#### Schedule of Findings and Responses

Year ended June 30, 2020

## PART II: Other Findings Related to Required Statutory Reporting

<u>20-II-A Certified Budget</u>: Disbursements during the year ended June 30, 2020 did not exceed the amounts budgeted.

<u>20-II-B Questionable Disbursements</u>: During the audit, we did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

<u>20-II-C Travel Expense</u>: No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

<u>20-II-D Business Transactions</u>: In accordance with Chapter 362.5(3) of the Code of Iowa, no transactions between the City and the City officials and City employees were noted that represented conflicts of interest.

<u>20-II-E Restricted Donor Activity</u>: No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.

<u>20-II-F Bond Coverage</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.

<u>20-II-G Council Minutes</u>: No transactions were found that we believe should have been approved in the Council minutes but were not.

<u>20-II-H Deposits and Investments</u>: We noted no instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa.

<u>20-II-I Revenue Notes</u>: No instances of non-compliance with the revenue note resolutions were noted.

<u>20-II-J Capital Projects Fund</u>: The City has not properly used the Capital Projects Fund to account for the construction or acquisition of capital facilities they incurred throughout the year.

<u>Recommendation</u>: The City should utilize the Capital Projects Fund for the various projects they incur throughout the year. These expenditures should be budgeted and reported as capital projects disbursements.

Response: We will consider using Capital Projects fund in the future.

Conclusion: Response accepted.

### Schedule of Findings and Responses

Year ended June 30, 2020

## PART II: Other Findings Related to Required Statutory Reporting - Continued

<u>20-II-K Tax Increment Financing</u>: Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. Urban Renewal Area TIF Indebtedness was certified to the County Auditor before December 1 and no exceptions were noted.

<u>20-II-L Urban Renewal Annual Report</u>: The urban renewal annual report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

<u>20-II-M Payment of Revenue Notes</u>: Principal and interest on one of the City's revenue notes was paid out of the Debt Service Fund instead of the proper Enterprise Fund.

Recommendation: Revenue notes should be paid out of the proper Enterprise Fund.

Response: We will pay all revenue notes out of the proper Enterprise Fund in the future.

Conclusion: Response accepted.

\* \* \*